Anti-Terrorism, Law, and the Role of Intelligence

Syllabus and Assignments

Frederick P. Hitz University of Virginia School of Law Fall 2016 Wednesdays 4:00-6:00 WSB127

This seminar will consider the phenomenon of terrorism as practiced by the perpetrators of the suicide attacks on the World Trade Center and Pentagon on September 11, 2001 (9/11). It will explore the various motivations for the attacks-religious, political and societal-and the position of the attackers as non-state actors. It will look at the posture of the U.S. Intelligence Community before the attacks and after, and examine the inadequacies, mistakes, lack of coordination and preparedness that beset the CIA and FBI especially, as they confront a potential age of relentless suicidal terror. We shall focus on the particular challenge posed by suicidal terror to democratic societies based on the rule of law. Next, we shall look at the reviews of 9/11 and Iraqi WMD compiled by two Congressional bodies, two outside blue ribbon commissions, and a Special Advisor to the DCI, and their recommendations to improve America's intelligence and law enforcement defenses to the threat of ongoing nonstate suicidal terror. We shall examine the Intelligence Reform and Terrorism Prevention Act of 2004. Finally, we shall consider the targeted killing of Osama bin Laden in May, 2011, practically on the 10th anniversary of 9/11, and seek to determine if that may bring about the end of Al Qaeda. Weekly assigned oral presentations and a long (5,000 words) research paper shall be required of seminar participants.

Students wishing to satisfy the Writing Requirement should note such intention on their submitted papers. *NOTE for those meeting the Writing Requirement:* the Writing Requirement minimum is 7,500 words, including footnotes (which is approximately 25 pages).

All seminar papers are due no later than **Thursday**, **December 22 by 4:30 p.m.**

Note: for live links view syllabus online at <u>http://www.virginia.edu/cnsl/bio/hitz.html</u>

<u>August 31</u>

Week One: What is Terrorism?

Required Reading:	
At the Center of the Storm: My Years at the CIA** by George Tener	
(Harper Collins, NY: 2007), pp. ix-206	
Reader:	
Inside Terrorism by Bruce Hoffman (Columbia Univ. Press, N.Y.: 19) 98)
Chapter one, Defining Terrorism pp. 13-44.	
Terrorism and America by Philip B. Heymann, (MIT Press, Cambrid	lge,
2001) Chapters one through five, pp. 1-64.	
Terrorism and U.S. Foreign Policy by Paul R. Pillar (Brookings	
Institution Press, Washington, DC: 2001) Chapter two, pp.12-	40.

Suggested Reading (on reserve):

Terrorism in Context edited by Martha Crenshaw (Penn. State Press, Univ. Park, PA: 1995) (historical background).

<u>September 7</u> Week Two: Terror in the Name of Religion

Required Reading:

Against All Enemies^{**} by Richard A. Clarke (Free Press, NY: 2004) The Art of Intelligence: Lessons from a Life in the CIA Clandestine Service^{**} by Henry Crumpton (Penguin, NY, 2012)

<u>Suggested Reading (on reserve):</u> *The Age of Sacred Terror* by Daniel Benjamin and Steven Simon (Random House, N.Y.: 2002)

<u>September 14</u> Week Three: Terror in the Name of Religion (Cont.)

> Required Reading: Ghost Wars** by Steve Coll (NY: Penguin Press, 2004)

<u>Suggested Reading (on reserve):</u> *Passion for Islam* by Caryle Murphy, (Scribner, NY: 2002)

<u>September 21</u> Week Four: America's Response—WAR on Terror

> Required Reading: *The Looming Tower*** by Lawrence Wright (Knopf, NY: 2006)

<u>Suggested Reading (on reserve):</u> *The Good Spy: the Life and Death of Robert Ames*** by Kai Bird (Crown, 2014)

September 28

Week Five: America's Response- WAR on Terror

~~Note~~ half of class will read one of these books, the other half will read the other book

Required Reading:

First In: An Insider's Account of How the CIA Spearheaded the War on Terror in Afghanistan by G. Schroen (2005)

<u>October 5</u> Week Six: The Role of Intelligence in the War on Terror

Required Reading:

*The Assassins' Gate: America in Iraq*** by George Packer (New York, Farrar, Straus and Giroux, 2005), pp. 3-218

Suggested Reading (on reserve):

Charlie Wilson's War by George Crile (Atlantic Monthly Press, N.Y.: 2003)

***** October 10-12 Fall Break *****

October 19 Week Seven: The Role of Intelligence in the War on Terror (Cont.)

Required Reading:

The Assassins' Gate: America in Iraq by George Packer, pp. 218-end

Suggested Reading (on reserve):

The Main Enemy by James Risen and Milton Bearden (Random House, N.Y.: 2003)

Terror in the Name of God by Jessica Stern (HarperCollins, N.Y.: 2003)

<u>October 16</u> Week Eight: Should It be War?

Required Reading:

The Wrong War** by Bing West (Random House, NY: 2011)Terrorism, Freedom and Security** by Phillip B. Heymann (MIT Press, Cambridge: 2003)

November 2 Week Nine: Impact on U.S. Citizenship and Immigration Policy

> <u>Required Reading:</u> All the Laws but One** by William H. Rehnquist, (Vintage Paperbacks, N.Y.: 2000)

November 9

Week Ten: Terror Investigations: Surveillance and Interrogation - Torture

Required Reading:

At the Center of the Storm by George Tenet (concluded pp. 207-end) The Dark Side** by Jane Mayer

Reader:

- Michael T. McCarthy, *Recent Developments: USA PATRIOT ACT* HARV. J. LEGIS. 435 (2002)
- FISA and the Opinions of the Foreign Intelligence Surveillance Court and the FISA Court of Review On Changes to the Act Made by the Patriot Act. (2002) <u>http://www4.law.cornell.edu/uscode/50/ch36.html</u> and in reader
- Bruce Hoffman, *A Nasty Business*, THE ATLANTIC MONTHLY, January, 2002
- *Is Torture Ever Justified?, Ends, Means and Barbarity*, and *False Hopes*, THE ECONOMIST, June 24, 2003.
- Frederick P. Hitz, *Unleashing the Rogue Elephant: September 11 and Letting the CIA be the CIA*, 25 HARV. J. LAW AND PUBLIC POLICY 765 (2002)

November 16

Week Eleven: Detention – The Right to a Hearing; Military Tribunals, U.S. Citizenship, POW Status, and Material Witnesses

Required reading:

- The Terror Presidency** by Jack Goldsmith (W.W,.Norton, NY, 2007)
 Power and Constraint: the Accountable Presidency after 9/11** by Jack Goldsmith (W. W. Norton, NY, 2012)
- **"The Shadow President,"** book review by J. Heilbrunn of *Angler: the Cheney Vice Presidency* by Barton Gellman, 2008
- http://www.nytimes.com/2008/10/12/books/review/Heilbrunn-t.html?_r=0

Reader:

Odah v. U.S.; Hamdi v. Rumsfeld; Padilla v. Rumsfeld U.S. Supreme Court Decisions, June 2004

Hamdan v. Rumsfeld (decided June 29, 2006), syllabus and opinion

Suggested Reading:

In the Common Defense by James E. Baker (Cambridge Univ. Press, 2007)

November 30

Week Twelve: What is to be Done? – How to Improve U.S. Government Knowledge of and Pre-emptive Reaction to Terrorist Acts – The Intelligence Reform and Terrorism Prevention Act of 2004

Required Reading:

- The 9/11 Commission Report: Final Report of the National Commission on Terrorist Attacks Upon the United States, filed July 2004.**(W.W. Norton, N.Y.: 2004) Also online at http://www.9-11commission.gov/report/911Report.pdf
 - *Why Spy? Espionage in an Age of Uncertainty***by Frederick P. Hitz (Thos Dunne Books- paperback, July 2009.)
 - *Top Secret America*^{**} by Dana Priest and William M. Arkin, The Washington Post, 19-21 July 2010,

http://projects.washingtonpost.com/top-secret-america/

Reader:

[Selections] *The Intelligence Reform and Terrorism Prevention Act of 2004* (December 7, 2004) - Joint Explanatory Statement; Title I, Subtitle A; Title VII.

Suggested Reading:

The Intelligence Reform and Terrorism Prevention Act of 2004 http://www.nctc.gov/docs/pl108_458.pdf

Report of U.S. Senate Select Committee on Intelligence on the Intelligence Community's Prewar Intelligence Assessments on Iraq (July 9, 2004) http://www.intelligence.senate.gov/sites/default/files/publications/108301.pdf

December 7 Week Thirteen: The Issue of Irea: WMI

Week Thirteen: The Issue of Iraqi WMD and Intelligence Reform

Required Reading:

America's War for the Greater Middle East by Andrew J. Bacevich (2016) [skim]

The Triple Agent: the Al-Qaeda Mole Who Infiltrated the CIA** by Joby Warrick (Doubleday, NY, 2011)

"Reports, Politics, and Intelligence Failures: The Case of Iraq" by Robert Jervis, *Journal of Strategic Studies*, Vol.29, No.1, 3-52, Feb. 2006 <u>http://www.informaworld.com/smpp/content~content=a743802283~db=all~or</u> <u>der=pag</u>

*Preventing Surprise Attacks – Intelligence Reform in the Wake of 9/11*** by Richard A Posner (Rowman and Littlefield, Lanham, MD, 2005).

Reader

[Selections] Comprehensive Report of the Special Advisor to the DCI on Iraq's WMD, 30 Sept 2004 – Transmittal Message, pp. 1-12.

[Selections] Report of the Commission on the Intelligence Capabilities of the U.S. Regarding Weapons of Mass Destruction, March 31, 2005 – Transmittal Letter and Overview; Chapter four, Terrorism: Managing Today's Threats.

Suggested Reading:

Comprehensive Report of the Special Advisor to the DCI on Iraq's WMD. <u>https://www.cia.gov/library/reports/general-reports-</u> <u>1/iraq_wmd_2004/index.html</u>

Report of the Commission on the Intelligence Capabilities of the U.S. Regarding Weapons of Mass Destruction. http://www.gpo.gov/fdsys/pkg/GPO-WMD/content-detail.html

** = Books to be purchased.